

In the Matter Of:
RI Water Resources

WATER RESOURCES PREHEARING BOARD

April 07, 2025



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STATE OF RHODE ISLAND

IN RE:
Rhode Island Water Resources
Prehearing Board Meeting

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MEETING

APRIL 7, 2025  
10:30 A.M.

235 PROMENADE STREET  
ROOM 300  
PROVIDENCE, RI 02903

ELIZABETH GREELEY  
CERTIFIED COURT REPORTER

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APPEARANCES

WATER RESOURCES BOARD:  
RUSSELL HOUDE  
MEREDITH BRADY, CHAIRPERSON  
ZAKARY KINZEL  
MATTHEW SMITH, COUNSEL  
CATHLEEN CRAWLEY, ACTING MANAGER

1 (MEETING COMMENCED AT 10:36 A.M.)

2 MS. BRADY: Thank you, everyone, for  
3 being here today. I'm going to call the meeting to  
4 order. This is the second meeting of our Prehearing  
5 Board. By way of background, this panel was  
6 impanelled by the full Water Resources Board to hear  
7 all of the evidence in this case.

8 In 2022, the legislature charged the Water  
9 Resources Board with hearing appeals for service  
10 denials in our various water providers throughout the  
11 state. This is the first case that we have created  
12 regulations. This is the first case that we're doing  
13 a trial run.

14 So I called the meeting to order. The first item  
15 on the agenda, and we do have people on our Zoom, by  
16 the way, but they are strictly there to listen. I  
17 have actually turned the computer toward me. We will  
18 try to talk as loudly as possible for their benefit  
19 and for the recording.

20 So approval of the March 12, 2025 minutes; this  
21 is for action. These were distributed to the other  
22 members. If you want a minute just to look through  
23 them, to make sure they match what you recall from the  
24 meeting. We do have a full transcript. These are  
25 essentially notes, high-level notes on the meeting.

1 They are not a full transcript as we've been provided.

2 Do I hear a motion to approve the minutes?

3 MR. KINZEL: So moved.

4 MR. HOUDE: Second.

5 MS. BRADY: Any further discussion or  
6 corrections on the minutes? Hearing none, all in  
7 favor, signify by saying aye.

8 (UNANIMOUS VOTE)

9 MS. BRADY: Thank you, the minutes are  
10 approved. Also like to thank staff for getting to  
11 those quickly, making sure. It was a relatively short  
12 period of time between the last meeting and this  
13 meeting. There will be a little more of that going  
14 forward.

15 The next item on our agenda is the recommendation  
16 to the Water Resources Board for the resolution of the  
17 appeals resulting from the denial of water service by  
18 the Jamestown Board of Water and Sewer Commissioners.  
19 I will read again for the record the applicants that  
20 we have before us.

21 We have four: First is Glenn and Marjorie  
22 Andreoni, Paul and Gail Frechette, Stephen Zimniski  
23 and Suzanne Gagnon, and Jeffrey Saletin and Deborah  
24 Furness Saletin. Those are the four at 10 Seaview,  
25 19 Seaview, 7 and 14 Seaview. These are all Seaview

1 Avenue in Jamestown.

2 Having read those out, we do have a little  
3 background information. There is a motion for  
4 consideration. So I will start with that. The Water  
5 Resources Board Prehearing Board conducted a thorough  
6 review of the whole record submitted by the parties  
7 and heard oral arguments and testimony from the  
8 parties by and through their respective legal counsels  
9 on March 12. Hearing was held pursuant to the Water  
10 Resources Board rules of procedure for administrative  
11 hearings in the code of regulations.

12 The Prehearing Board is preparing a written  
13 recommendation for the full board of directors for the  
14 Water Resources Board, for them to consider. Our plan  
15 at this point will be to bring that to the full board  
16 at their April 23 meeting.

17 Based on the evidence presented and cited case  
18 law, the Prehearing Board entertains the following  
19 motion: That the Prehearing Board, upon the clear  
20 review of the whole record submitted by the parties,  
21 oral arguments and testimony from the parties by and  
22 through their respective legal counsel on March 12,  
23 2025, hereby recommends that the full board of  
24 directors of the Water Resources Board reverse the  
25 decision of the Jamestown Water and Sewer Commission

1 denying water extensions and water connections to the  
2 four applicants, namely, Glenn and Marjorie Andreoni,  
3 10 Seaview, Paul and Gail Frechette, 19 Seaview  
4 Avenue, Stephen Zimmiski and Susan Gagnon, 7 Seaview  
5 Avenue, and Jeffrey Saletin and Deborah Furness  
6 Saletin at 14 Seaview.

7 Further, the Prehearing Board shall file a  
8 written recommendation to reverse the decision of the  
9 Jamestown Water and Sewer Commission denying water  
10 extensions and water connections to the four  
11 applicants named herein with the full board at its  
12 meeting on April 23, 2025. At some time the written  
13 recommendation of the Prehearing Board will be made  
14 available to all interested parties and the general  
15 public.

16 So that's the motion. I'm hereby making the  
17 motion. Do I have a second?

18 MR. HOUDE: I'll second.

19 MS. BRADY: Motion is now on the floor  
20 for consideration. Do we have any discussion?  
21 Hearing none, I will make the motion that this motion  
22 that I just made be voted on at this time. We want to  
23 make sure to have a second on that as well.

24 MR. KINZEL: Second.

25 MS. BRADY: Given that there are only

1 three of us, I'm not going to take a roll call vote,  
2 but all those in favor, please signify by saying aye.

3 MR. KINZEL: Aye.

4 MR. HOUDE: Aye.

5 MS. BRADY: I'm also saying aye. That is  
6 a unanimous vote of the Prehearing Board for the  
7 motion. We have adopted this.

8 Now we've come to the point where we move to  
9 adjournment. We will see everybody again. The Water  
10 Resources Board, again, is taking place on the 23rd of  
11 April. That location is?

12 MS. CRAWLEY: Conference Room C at the  
13 Department of Administration.

14 MS. BRADY: That will be in Conference  
15 Room C at the Department of Administration.

16 MS. CRAWLEY: 9 a.m.

17 MS. BRADY: 9 a.m. Thank you. That  
18 takes going through the security at the Department of  
19 Administration. I advise everybody to get there a  
20 little bit early. We will be presenting the decision  
21 in writing at that time, or the recommendation,  
22 rather, at that time.

23 Any other business to come before the panel?  
24 Hearing none, thank you, all. I'm adjourning the  
25 panel at 10:41 a.m.

1 (HEARING CLOSED AT 10:41 A.M.)

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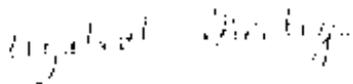
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C-E-R-T-I-F-I-C-A-T-E

I, ELIZABETH GREELEY, a Notary Public, do hereby certify that I am expressly approved as a person qualified and authorized to take depositions pursuant to Rules of Civil Procedure of the Superior Court; especially, but without restriction thereto, under Rule 28 of said Rules; that the transcript contains a true record of the proceedings.

Reading and signing of the transcript was not requested by any parties involved upon completion of the meeting.

IN WITNESS WHEREOF, I have hereunto set my hand this 17th day of April, 2025.



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ELIZABETH GREELEY, NOTARY PUBLIC  
CERTIFIED COURT REPORTER  
MY COMMISSION EXPIRES: 04/07/2026

|                                       |                                        |                                        |                                                                                                             |                                |
|---------------------------------------|----------------------------------------|----------------------------------------|-------------------------------------------------------------------------------------------------------------|--------------------------------|
| 0                                     | 23rd<br>7:10                           | administrat<br>ive<br>5:10             | B                                                                                                           | case<br>3:7,11,12<br>5:17      |
| 02903<br>1:15                         | 28<br>9:5                              | adopted<br>7:7                         | background<br>3:5 5:3                                                                                       | CATHLEEN<br>2:4                |
| 04/07/2026<br>9:16                    | 3                                      | advise<br>7:19                         | Based<br>5:17                                                                                               | CERTIFIED<br>1:23 9:15         |
| 1                                     | 300<br>1:14                            | agenda<br>3:15 4:15                    | benefit<br>3:18                                                                                             | certify<br>9:3                 |
| 10<br>4:24 6:3                        | 7                                      | Andreoni<br>4:22 6:2                   | bit<br>7:20                                                                                                 | CHAIRPERSON<br>2:3             |
| 10:30<br>1:12                         | 7<br>1:11 4:25<br>6:4                  | appeals<br>3:9 4:17                    | board<br>1:5 2:2<br>3:5,6,9<br>4:16,18<br>5:5,10,<br>12,13,14,<br>15,18,19,<br>23,24<br>6:7,11,13<br>7:6,10 | charged<br>3:8                 |
| 10:36<br>3:1                          | 9                                      | APPEARANCES<br>2:1                     | BRADY<br>2:3 3:2<br>4:5,9<br>6:19,25<br>7:5,14,17                                                           | cited<br>5:17                  |
| 10:41<br>7:25 8:1                     | 9<br>7:16,17                           | applicants<br>4:19 6:2,<br>11          | bring<br>5:15                                                                                               | Civil<br>9:4                   |
| 12<br>3:20 5:9,<br>22                 | A                                      | approval<br>3:20                       | business<br>7:23                                                                                            | clear<br>5:19                  |
| 14<br>4:25 6:6                        | a.m.<br>1:12 3:1<br>7:16,17,<br>25 8:1 | approve<br>4:2                         | COMMENCED<br>3:1                                                                                            | CLOSED<br>8:1                  |
| 17th<br>9:9                           | ACTING<br>2:4                          | approved<br>4:10 9:3                   | Commission<br>5:25 6:9<br>9:16                                                                              | code<br>5:11                   |
| 19<br>4:25 6:3                        | action<br>3:21                         | April<br>1:11 5:16<br>6:12 7:11<br>9:9 | Commissione<br>rs<br>4:18                                                                                   | COMMENCED<br>3:1               |
| 2                                     | adjourning<br>7:24                     | arguments<br>5:7,21                    | completion<br>9:7                                                                                           | COMPLETED<br>3:1               |
| 2022<br>3:8                           | adjournment<br>7:9                     | authorized<br>9:3                      | computer<br>3:17                                                                                            | Commission<br>5:25 6:9<br>9:16 |
| 2025<br>1:11 3:20<br>5:23 6:12<br>9:9 | Administrat<br>ion<br>7:13,15,<br>19   | Avenue<br>5:1 6:4,5                    | C<br>C-E-R-T-I-<br>F-I-C-A-T-E<br>9:1                                                                       | COMMISSION<br>5:25 6:9<br>9:16 |
| 23<br>5:16 6:12                       | aye<br>4:7 7:2,<br>3,4,5               | call<br>3:3 7:1                        | called<br>3:14                                                                                              | COMMISSIONE<br>RS<br>4:18      |
| 235<br>1:14                           |                                        | called<br>3:14                         | Conference<br>7:12,14                                                                                       | conducted<br>5:5               |

|                                       |                                                                                                                                                                            |                                                                                                                                                                                                     |                                                                                    |                                                                                                                                                                                                                                                                                                                                                 |
|---------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>connections</b><br>6:1,10          | <b>directors</b><br>5:13,24                                                                                                                                                | <b>full</b><br>3:6,24<br>4:1 5:13,<br>15,23<br>6:11                                                                                                                                                 | <b>high-level</b><br>3:25<br><b>HOUDE</b><br>2:2 4:4<br>6:18 7:4                   | <b>legal</b><br>5:8,22<br><b>legislature</b><br>3:8<br><b>listen</b><br>3:16<br><b>location</b><br>7:11<br><b>loudly</b><br>3:18                                                                                                                                                                                                                |
| <b>considerati<br/>on</b><br>5:4 6:20 | <b>discussion</b><br>4:5 6:20<br><b>distributed</b><br>3:21                                                                                                                | <b>Furness</b><br>4:24 6:5                                                                                                                                                                          | <b>I</b>                                                                           | <b>M</b>                                                                                                                                                                                                                                                                                                                                        |
| <b>corrections</b><br>4:6             | <b>E</b>                                                                                                                                                                   | <b>G</b>                                                                                                                                                                                            | <b>impanelled</b><br>3:6<br><b>information</b><br>5:3<br><b>interested</b><br>6:14 | <b>made</b><br>6:13,22<br><b>make</b><br>3:23<br>6:21,23<br><b>making</b><br>4:11 6:16<br><b>MANAGER</b><br>2:4<br><b>March</b><br>3:20 5:9,<br>22<br><b>Marjorie</b><br>4:21 6:2<br><b>match</b><br>3:23<br><b>MATTHEW</b><br>2:4<br><b>meeting</b><br>1:5,10<br>3:1,3,4,<br>14,24,25<br>4:12,13<br>5:16 6:12<br>9:7<br><b>members</b><br>3:22 |
| <b>counsel</b><br>2:4 5:22            | <b>early</b><br>7:20<br><b>ELIZABETH</b><br>1:23 9:2,<br>15                                                                                                                | <b>Gagnon</b><br>4:23 6:4<br><b>Gail</b><br>4:22 6:3<br><b>general</b><br>6:14<br><b>Glenn</b><br>4:21 6:2<br><b>GREELEY</b><br>1:23 9:2,<br>15                                                     | <b>Island</b><br>1:1,4<br><b>item</b><br>3:14 4:15                                 |                                                                                                                                                                                                                                                                                                                                                 |
| <b>counsels</b><br>5:8                | <b>entertains</b><br>5:18<br><b>essentially</b><br>3:25<br><b>evidence</b><br>3:7 5:17<br><b>EXPIRES</b><br>9:16<br><b>expressly</b><br>9:3<br><b>extensions</b><br>6:1,10 | <b>H</b>                                                                                                                                                                                            | <b>J</b>                                                                           |                                                                                                                                                                                                                                                                                                                                                 |
| <b>Court</b><br>1:23 9:4,<br>15       | <b>D</b>                                                                                                                                                                   | <b>hand</b><br>9:8<br><b>hear</b><br>3:6 4:2<br><b>heard</b><br>5:7<br><b>hearing</b><br>3:9 4:6<br>5:9 6:21<br>7:24 8:1<br><b>hearings</b><br>5:11<br><b>held</b><br>5:9<br><b>hereunto</b><br>9:8 | <b>Jamestown</b><br>4:18 5:1,<br>25 6:9<br><b>Jeffrey</b><br>4:23 6:5              |                                                                                                                                                                                                                                                                                                                                                 |
| <b>CRAWLEY</b><br>2:4 7:12,<br>16     | <b>entertains</b><br>5:18<br><b>essentially</b><br>3:25<br><b>evidence</b><br>3:7 5:17<br><b>EXPIRES</b><br>9:16<br><b>expressly</b><br>9:3<br><b>extensions</b><br>6:1,10 |                                                                                                                                                                                                     | <b>K</b>                                                                           |                                                                                                                                                                                                                                                                                                                                                 |
| <b>created</b><br>3:11                | <b>F</b>                                                                                                                                                                   |                                                                                                                                                                                                     | <b>KINZEL</b><br>2:3 4:3<br>6:24 7:3<br><b>L</b>                                   |                                                                                                                                                                                                                                                                                                                                                 |
| <b>day</b><br>9:9                     | <b>favor</b><br>4:7 7:2<br><b>file</b><br>6:7<br><b>floor</b><br>6:19<br><b>forward</b><br>4:14<br><b>Frechette</b><br>4:22 6:3                                            |                                                                                                                                                                                                     | <b>law</b><br>5:18                                                                 |                                                                                                                                                                                                                                                                                                                                                 |
| <b>Deborah</b><br>4:23 6:5            |                                                                                                                                                                            |                                                                                                                                                                                                     |                                                                                    |                                                                                                                                                                                                                                                                                                                                                 |
| <b>decision</b><br>5:25 6:8<br>7:20   |                                                                                                                                                                            |                                                                                                                                                                                                     |                                                                                    |                                                                                                                                                                                                                                                                                                                                                 |
| <b>denial</b><br>4:17                 |                                                                                                                                                                            |                                                                                                                                                                                                     |                                                                                    |                                                                                                                                                                                                                                                                                                                                                 |
| <b>denials</b><br>3:10                |                                                                                                                                                                            |                                                                                                                                                                                                     |                                                                                    |                                                                                                                                                                                                                                                                                                                                                 |
| <b>denying</b><br>6:1,9               |                                                                                                                                                                            |                                                                                                                                                                                                     |                                                                                    |                                                                                                                                                                                                                                                                                                                                                 |
| <b>Department</b><br>7:13,15,<br>18   |                                                                                                                                                                            |                                                                                                                                                                                                     |                                                                                    |                                                                                                                                                                                                                                                                                                                                                 |
| <b>depositions</b><br>9:3             |                                                                                                                                                                            |                                                                                                                                                                                                     |                                                                                    |                                                                                                                                                                                                                                                                                                                                                 |

|                 |                    |                    |                    |                  |
|-----------------|--------------------|--------------------|--------------------|------------------|
| <b>MEREDITH</b> | 21 6:14            | 3:10               | <b>resolution</b>  | 4:23,24          |
| 2:3             | 9:7                | <b>public</b>      | 4:16               | 6:5,6            |
| <b>minute</b>   | <b>Paul</b>        | 6:15 9:2,          | <b>Resources</b>   | <b>Seaview</b>   |
| 3:22            | 4:22 6:3           | 15                 | 1:4 2:2            | 4:24,25          |
| <b>minutes</b>  | <b>people</b>      | <b>pursuant</b>    | 3:6,9              | 6:3,4,6          |
| 3:20 4:2,       | 3:15               | 5:9 9:3            | 4:16 5:5,          | <b>security</b>  |
| 6,9             | <b>period</b>      | _____              | 10,14,24           | 7:18             |
| <b>motion</b>   | 4:12               | <b>Q</b>           | 7:10               | <b>service</b>   |
| 4:2 5:3,        | <b>person</b>      | _____              | <b>respective</b>  | 3:9 4:17         |
| 19 6:16,        | 9:3                | <b>qualified</b>   | 5:8,22             | <b>set</b>       |
| 17,19,21        | <b>place</b>       | 9:3                | <b>restriction</b> | 9:8              |
| 7:7             | 7:10               | <b>quickly</b>     | 9:4                | <b>Sewer</b>     |
| <b>move</b>     | <b>plan</b>        | 4:11               | <b>resulting</b>   | 4:18 5:25        |
| 7:8             | 5:14               | _____              | 4:17               | 6:9              |
| <b>moved</b>    | <b>point</b>       | <b>R</b>           | <b>reverse</b>     | <b>short</b>     |
| 4:3             | 5:15 7:8           | _____              | 5:24 6:8           | 4:11             |
| _____           | <b>Prehearing</b>  | <b>read</b>        | <b>review</b>      | <b>signify</b>   |
| <b>N</b>        | 1:5 3:4            | 4:19 5:2           | 5:6,20             | 4:7 7:2          |
| _____           | 5:5,12,            | <b>Reading</b>     | <b>Rhode</b>       | <b>signing</b>   |
| <b>named</b>    | 18,19              | 9:6                | 1:1,4              | 9:6              |
| 6:11            | 6:7,13             | <b>recall</b>      | <b>RI</b>          | <b>SMITH</b>     |
| <b>Notary</b>   | 7:6                | 3:23               | 1:15               | 2:4              |
| 9:2,15          | <b>preparing</b>   | <b>recommenda-</b> | <b>roll</b>        | <b>staff</b>     |
| <b>notes</b>    | 5:12               | <b>tion</b>        | 7:1                | 4:10             |
| 3:25            | <b>presented</b>   | 4:15 5:13          | <b>Room</b>        | <b>start</b>     |
| _____           | 5:17               | 6:8,13             | 1:14               | 5:4              |
| <b>O</b>        | <b>presenting</b>  | 7:21               | 7:12,15            | <b>state</b>     |
| _____           | 7:20               | <b>recommends</b>  | <b>Rule</b>        | 1:1 3:11         |
| <b>oral</b>     | <b>procedure</b>   | 5:23               | 9:5                | <b>Stephen</b>   |
| 5:7,21          | 5:10 9:4           | <b>record</b>      | <b>rules</b>       | 4:22 6:4         |
| <b>order</b>    | <b>proceedings</b> | 4:19 5:6,          | 5:10 9:4,          | <b>STREET</b>    |
| 3:4,14          | 9:5                | 20 9:5             | 5                  | 1:14             |
| _____           | <b>PROMENADE</b>   | <b>recording</b>   | <b>run</b>         | <b>strictly</b>  |
| <b>P</b>        | 1:14               | 3:19               | 3:13               | 3:16             |
| _____           | <b>provided</b>    | <b>regulations</b> | <b>RUSSELL</b>     | <b>submitted</b> |
| <b>panel</b>    | 4:1                | 3:12 5:11          | 2:2                | 5:6,20           |
| 3:5 7:23,       | <b>PROVIDENCE</b>  | <b>REPORTER</b>    | _____              | <b>Superior</b>  |
| 25              | 1:15               | 1:23 9:15          | <b>s</b>           | 9:4              |
| <b>parties</b>  | <b>providers</b>   | <b>requested</b>   | _____              | <b>Saletin</b>   |
| 5:6,8,20,       |                    | 9:7                |                    |                  |

|                   |                 |
|-------------------|-----------------|
| <b>Susan</b>      |                 |
| 6:4               | <b>v</b>        |
| <b>Suzanne</b>    |                 |
| 4:23              | <b>vote</b>     |
|                   | 4:8 7:1,6       |
| <b>T</b>          | <b>voted</b>    |
|                   | 6:22            |
| <b>takes</b>      |                 |
| 7:18              | <b>w</b>        |
| <b>taking</b>     |                 |
| 7:10              | <b>water</b>    |
| <b>talk</b>       | 1:4 2:2         |
| 3:18              | 3:6,8,10        |
|                   | 4:16,17,        |
| <b>testimony</b>  | 18 5:4,9,       |
| 5:7,21            | 14,24,25        |
| <b>thereto</b>    | 6:1,9,10        |
| 9:4               | 7:9             |
| <b>time</b>       | <b>WHEREOF</b>  |
| 4:12              | 9:8             |
| 6:12,22           | <b>writing</b>  |
| 7:21,22           | 7:21            |
| <b>today</b>      | <b>written</b>  |
| 3:3               | 5:12 6:8,       |
|                   | 12              |
| <b>transcript</b> |                 |
| 3:24 4:1          |                 |
| 9:5,6             | <b>z</b>        |
| <b>trial</b>      |                 |
| 3:13              | <b>ZAKARY</b>   |
| <b>true</b>       | 2:3             |
| 9:5               | <b>Zimniski</b> |
| <b>turned</b>     | 4:22 6:4        |
| 3:17              | <b>Zoom</b>     |
|                   | 3:15            |
| <b>U</b>          |                 |
| <b>unanimous</b>  |                 |
| 4:8 7:6           |                 |